

## **INSTRUCTIONS FOR SUBMITTING APPLICATIONS FOR NATIONAL MARINE SANCTUARY PERMITS AND AUTHORIZATIONS**

### **I. GENERAL GUIDANCE**

The National Marine Sanctuaries Act (16 U.S.C. §§ 1431 *et seq.*; NMSA) directs the Secretary of Commerce to designate and manage nationally significant areas of the marine environment, including coastal and ocean waters and the Great Lakes, as national marine sanctuaries. The National Oceanic and Atmospheric Administration (NOAA), Office of National Marine Sanctuaries (ONMS) implementing regulations (15 CFR Part 922) safeguard resources within sanctuary boundaries and prohibit the conduct of some activities. The regulations also establish general permit procedures and criteria for ONMS to allow certain activities that are otherwise prohibited in a sanctuary.

NMSA section 310 (16 U.S.C. § 1441) allows the Secretary of Commerce (delegated to the ONMS) to issue special use permits (SUPs) to authorize the conduct of specific activities in a sanctuary if ONMS determines the SUP is necessary to (1) establish conditions of access to and use of any sanctuary resource or (2) promote public use and understanding of a sanctuary resource. Only specific categories of activities, as identified in public notices issued by ONMS, may qualify for an SUP.

NMSA section 304(c) (16 U.S.C. § 1434(c)) provides that nothing in the NMSA shall be construed as terminating or granting to the Secretary the right to terminate any valid lease, permit, license, or right of subsistence use or access that is in existence on the date of designation of any national marine sanctuary. It further provides that the exercise of such preexisting lease, permit, license, or right is subject to regulation by the Secretary (delegated to ONMS) consistent with the purposes for which the sanctuary is designated. The ONMS regulations implement these provisions and establish requirements for certification of preexisting authorizations or rights.

Six sanctuaries also have regulations that allow authorization of an activity otherwise prohibited if such activity is specifically allowed by a valid lease, permit, license, approval or other authorization issued after the effective date of sanctuary designation or expansion by any federal, state, or local authority of competent jurisdiction. Such authorizations may only be issued for activities in the Florida Keys, Flower Garden Banks, Monterey Bay, Stellwagen Bank, Olympic Coast, and Thunder Bay national marine sanctuaries.

These instructions describe the requirements and process for an applicant to apply for an ONMS permit under this authority. In these instructions, the term “permit” applies to general permits, SUPs, certifications, and authorizations.

#### **What are the categories of permits?**

ONMS has four primary ways by which it may allow otherwise prohibited activities in existing sanctuaries: general permits, special use permits, certifications, and authorizations. Some sanctuaries also have site-specific permit categories described in their relevant subpart.

General permits are divided into several categories that correspond with the primary purpose of the proposed activity. The types of activities for which ONMS may issue a general permit varies by site but typically includes research, education, and management activities.

### **When is a permit required?**

A permit is required whenever an individual or entity wants to conduct an activity within a sanctuary (or sanctuaries) that is otherwise prohibited by sanctuary regulations. The [Electronic Code of Federal Regulations](#) (e-CFR Title 15 Part 922) contains sanctuary-specific prohibitions in each sanctuary's subpart of the regulations. Applicants should check with sanctuary staff to ensure their activity qualifies for a permit. A list of sanctuary offices and staff contacts is located on the [ONMS permitting webpage](#). The contact information for the local permit coordinator is located under "Where to Apply." In addition, someone performing an activity in a sanctuary for which a permit is not required may wish to register their project with the sanctuary voluntarily in order to allow ONMS to gain a better understanding of ongoing research or activities in the sanctuary.

### **How do I apply?**

You must complete and submit an ONMS permit application. You can get the permit application from any sanctuary office or the [ONMS permitting webpage](#). The application must include the information described in Part II of these instructions in sufficient detail so that a reasonably educated non-specialist can understand what you are proposing. For activities proposed to occur in more than one sanctuary, include information relative to each sanctuary in the application sections. The amount and depth of information provided in your application depends on the complexity of the proposed activity. For certain proposed activities, more or less information may be required (see appendices for information required in permit applications and processes required for specific types of proposed activities).

Submit the completed application and any supplemental materials via email (preferred), mail, or fax to the office for the sanctuary in which you plan to conduct the activity. For activities proposed in multiple sanctuaries, you may submit the application to one sanctuary office. ONMS will designate a lead sanctuary office to process the application.

Permit applications for certain activities are subject to a different application process and information requirements. See the below category "Are there situations when I do not need to complete the regular permit application?" for more information on streamlined permit requirements. See the below category "Are there situations when I need to submit additional information?" for more detail on proposed activities for which specific information in addition to the standard permit application is required.

### **When should I apply?**

While ONMS aims to process applications by the requested permit start date, this is not guaranteed. ONMS generally reviews applications on a first-come, first-served basis (unless sanctuary-specific priorities are established). ONMS typically issues most permits within 45 days of having a complete application with a sufficient level of detailed information. However, processing times may be longer depending on a variety of factors including:

- the sensitivity or complexity of the request;
- the number of pending applications under review at that time of year; and

- any requirements for additional environmental compliance analyses (e.g., environmental assessments) or consultations with other agencies or tribes. Applications that may require ONMS to prepare an environmental impact statement prior to issuance will typically require at least 12 months to process.

In order to plan accordingly, applicants should contact the appropriate sanctuary permit staff well in advance of submitting a formal application to discuss any issues that may affect the application review process.

**Are there situations when I do not need to complete the regular permit application?**

Yes. Applicants for the following permit types are not required to submit the standard application information and are subject to a separate application process.

- Baitfish permits in Florida Keys National Marine Sanctuary (Appendix A). See more details on the [FKNMS permitting webpage](#).
- Tortugas North access permits in Florida Keys National Marine Sanctuary: Application information for Tortugas North access permits are set forth in FKNMS regulations (15 CFR § 922.167). Applicants are directed to the [Tortugas Ecological Reserve North Access Permits page](#).
- Certification of a valid and preexisting lease, permit, license, approval or other authorization in existence on the effective date of sanctuary designation requires that the holder of the authorization or right comply with certification procedures and criteria promulgated by the sanctuary, and with any terms and conditions on the exercise of such authorization or right imposed by the ONMS Director or sanctuary superintendent as a condition of certification as the Director or superintendent deems necessary to achieve the purposes for which the sanctuary was designated. More detailed instructions for submitting applications for certifications are contained in sanctuary site-specific regulations.
- Voluntary registration. There are no specific timelines or requirements for voluntary registration, but registrants are encouraged to contact the sanctuary permit coordinator in advance of their activity.

**Are there situations when I need to submit additional information?**

Yes. Applications for the following activities require specific information in addition to the standard permit application. See the Appendices noted below for the additional information required, and find more details on the [ONMS permitting webpage](#).

- Overflight of aircraft in NOAA regulated overflight zones in Channel Islands, Monterey Bay, Greater Farallones, or Olympic Coast national marine sanctuaries (Appendix B)
- Fireworks in Monterey Bay National Marine Sanctuary (Appendix C)
- Construction including coastal armoring or hardening in Monterey Bay National Marine Sanctuary (Appendix D)
- Dredge disposal in Monterey Bay National Marine Sanctuary (Appendix E)
- Special use permits (Appendix F)
- Activities involving archeological resources within any sanctuary, including cultural and maritime heritage resources (Appendix G)

Additionally, for authorizations, the following requirements apply in addition to the standard

permit application and review process. An applicant must notify the ONMS Director and sanctuary superintendent in writing of the request for an ONMS authorization of an agency approval. This notification must occur within fifteen days after the date the applicant files the application for agency approval, and a copy of the application for the agency approval must accompany the notification. The Director or superintendent may request additional information from the applicant, and the information requested must be received by the Director within 45 days of the postmark date of the Director's request. The Director may seek the views of any person on the application. The Director shall respond in writing to the applicant to inform the applicant of the Director's decision regarding the authorization request. The Director may deny the request or may issue an authorization containing any terms and conditions deemed reasonably necessary to protect sanctuary resources and qualities.

For all permit applications, upon receiving a permit request, the ONMS Director may request such additional information as may be necessary to evaluate the request.

### **How are permit applications evaluated?**

The evaluation process set forth here applies to those general permit applications that are required to submit the standard application information, with or without additional information. First, the ONMS Director<sup>1</sup> reviews applications for completeness and adherence to these instructions. Within approximately thirty (30) days after submission, the Director may contact an applicant for clarification, additional information, or if their applications are otherwise not in compliance with these instructions. The Director may consider an application incomplete, and therefore may refuse to further consider the application, if the applicant has failed to submit any of the information required, failed to submit any additional information requested, failed to pay any outstanding sanctuary penalties, or failed to fully comply with a sanctuary permit. If the ONMS Director requests additional information and does not receive a response from the applicant within thirty (30) calendar days, the application will be deemed withdrawn and no further action will be taken on the application by ONMS. An applicant would have to resubmit a withdrawn application as a new request.

Next, the ONMS Director reviews a completed application and evaluates it relative to ONMS regulatory permit review criteria in 15 CFR Part 922 and other applicable laws, regulations, and policies. The ONMS Director may have an application peer-reviewed by outside experts after redacting any sensitive privacy information. The ONMS Director will initiate any actions required to comply with the National Environmental Policy Act (NEPA) and other laws, regulations, and policies. The ONMS Director will not issue permits until it fulfills these requirements. If the ONMS Director cannot complete the NEPA process or finalize required consultations prior to the applicant's requested start date, the ONMS Director will notify the applicant as soon as possible.

Lastly, based on the application evaluation the ONMS Director will approve or deny the permit. The ONMS Director, at his or her discretion, may subject a permit to such terms and conditions as he or she deems appropriate. If approved, the ONMS Director or the sanctuary superintendent (as delegated) will issue the permit and the permittee will receive a copy of the permit via email. If denied, the ONMS Director or sanctuary superintendent will notify the applicant of the reason(s) for denial and inform them of the process to appeal the permit decision.

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<sup>1</sup> The ONMS Director has delegated to sanctuary superintendents the authority to grant, deny, condition, suspend, revoke, and amend sanctuary permits, including the authority to approve, add terms and conditions to, or object to authorizations.

The ONMS Director or site superintendent reviews certification applications consistent with 15 CFR § 922.47 and any site-specific certification procedures. The ONMS Director or site superintendent reviews applications for authorizations of other agency's leases, licenses, permits, approvals, or other authorizations to conduct a prohibited activity consistent with 15 CFR § 922.49. The Director or superintendent may impose any terms and conditions on authorizations and certifications necessary to achieve the purposes for which the sanctuary was designated.

**Once I receive a permit, what do I do?**

You must sign/authenticate the permit by either using a digital signature (e.g., Adobe Acrobat) or by printing, signing, and scanning the signature page. You must then return the signed permit to ONMS prior to conducting permitted activities or within 30 days of receiving the issued permit, whichever is first. A copy of the approved permit must be on-site at all times while conducting permitted activities in the sanctuaries.

**What conditions will be placed on my permit?**

ONMS regulations allow permits to include terms and conditions. You can find a list of standard/typical permit general conditions on the [ONMS permitting webpage](#). Permit conditions may also be modified or include special conditions unique to each activity that may describe activity limitations, any required monitoring, reporting requirements, etc.

**Will I be required to submit a report?**

Yes, most permits require the permittee to submit reports documenting activities conducted under the permit. Depending on the activity, such reports may include (but are not limited to) interim and final reports, cruise or flight logs, catch logs, sample/collection logs, video or images, raw data, and published journal articles. For most permits, these reports will generally be relatively brief, although complex activities may call for more extensive documentation. Information required to be included in these reports will vary according to the activity being permitted, but will generally include a brief summary of actions undertaken, field work dates and locations, any results or findings, appropriate charts or photos, samples and collections taken, if any historical resources were found or disturbed, and any deviations from the planned activity.

**Can I request an extension or other changes to a permit?**

Yes, once the ONMS Director issues a permit, changes can be made in the form of an amendment. A permittee may request to amend the permit at any time while that permit is valid. A permittee desiring to extend the expiration date or apply for minor changes of the permitted activities should request an amendment at least thirty (30) calendar days before the permit expires. Reference to the original application may be given in lieu of a new application, provided the scope of work does not change significantly and any required reports pertinent to the original permit have been submitted to and approved by ONMS. Requests for major amendments (e.g., requests to modify the scope of work that could lead to new or different impacts to sanctuary resources) must conform to these permit instructions.

Requests for amendments not received at least thirty (30) calendar days before the permit expires are not guaranteed to be processed before the requested effective date. ONMS cannot amend expired permits.

Upon receiving a permit amendment request, the ONMS Director may request such additional

information as may be necessary to evaluate the request. The ONMS Director will approve or deny the permit amendment request. The ONMS Director, at his or her discretion, may subject an amended permit to such terms and conditions as he or she deems appropriate.

**What additional information should I know about the permit application process?**

ONMS meets the purposes and policies of the NMSA and goals of the sanctuary through the review and evaluation of permit applications. Submittal of the information outlined in these instructions is required pursuant to ONMS regulations in order for a permit to be issued (15 CFR Part 922). ONMS uses this information to evaluate the potential benefits of the activity, determine whether the proposed methods will achieve the results, evaluate any environmental impacts, and determine if issuance of a permit is appropriate.

*Sensitive Information*

Applicants should identify any proprietary business information in the application. Such information is typically exempt from disclosure to anyone requesting information pursuant to the Freedom of Information Act (FOIA). If disclosure is requested under FOIA, NOAA will withhold proprietary information and protect the privacy of permit applicants to the extent possible and consistent with all applicable FOIA exemptions in 5 U.S.C. § 552(b). Typically, exempt information includes trade secrets, and commercial and financial information (5 U.S.C. § 552(b)(4)). Typically, exempt information also includes personnel and medical files and similar files the disclosure of which would constitute a clearly unwarranted invasion of personal privacy under 5 U.S.C. § 552(b)(6).

*Appeal Process*

The ONMS regulations establish a process for appealing the granting, denial, conditioning, amendment, suspension or revocation by the ONMS Director or sanctuary superintendent of a permit. An appeal must be made in writing to the Assistant Administrator for Ocean Services and Coastal Zone Management, must state the action(s) being appealed, state the reason(s) for the appeal, and be received within 30 days of the appellant's receipt of notice of the action by the Director or superintendent. For additional information, refer to the ONMS regulations. 15 CFR § 922.50.

*Reporting Burden*

Public reporting burden for this collection of information, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information is estimated to average one and a half (1.5) hours per response (e.g., initial application, cruise log, final report) for general permits and authorizations, except for the following situations:

- Fifteen (15) minutes per response for Tortugas North access permits;
- Fifteen (15) minutes per response for a voluntary registration;
- Thirty (30) minutes per response for amendments to permits;
- Thirty (30) minutes per response for a certification request;
- Forty (40) minutes per response for baitfish permits;
- Eight (8) hours per response for special use permits;
- Thirteen (13) hours per response for sanctuary archaeological resources permits; and
- Twenty-four (24) hours per response for appeals of permit decisions.

Send comments regarding this burden estimate or any other aspect of this collection of information,

including suggestions for reducing this burden, to the National Permit Coordinator, NOAA Office of National Marine Sanctuaries, 1305 East-West Highway, N/NMS, Silver Spring, Maryland 20910.

Notwithstanding any other provision of the law, no person is required to respond to, nor shall any person be subject to a penalty for failure to comply with, a collection of information subject to the requirements of the Paperwork Reduction Act, unless that collection of information displays a currently valid OMB Control Number.

*Privacy Act Statement*

Authority: The collection of this information is authorized under 5 U.S.C. § 301 (*Departmental regulations*), 5 U.S.C. § 552a (*Records maintained on individuals*), 15 U.S.C. § 1512 (*Powers and duties of Department*), 44 U.S.C. § 2904 (*General responsibilities for records management*), and 16 U.S.C. § 1431 *et seq.* (*National Marine Sanctuaries Act (NMSA)*).

Purpose: The collection of names, addresses, contact information, professional information, completed permit application form, and supporting information is required in order for NOAA to review and render decisions on requests to conduct certain activities in national marine sanctuaries, as required under the NMSA and its implementing regulations at 15 CFR Part 922.

Routine Uses: NOAA will use this information for the purpose set forth above and the information may be used consistent with all of the published routine uses as identified in the Privacy Act System of Records Notice COMMERCE/NOAA-12, Marine Mammals, Endangered and Threatened Species, Permits and Authorizations Applicants. Disclosure of this information is permitted under the Privacy Act of 1974 (5 U.S.C. § 552a) to be shared among Department staff for work-related purposes.

Disclosure: Furnishing this information is voluntary; however, if the information is not provided or if the individual does not consent to the routine uses of the information described in this Statement, NOAA could not review and render a decision on the permit request.

## II. COMPLETING THE PERMIT APPLICATION

Adhere to character limits throughout the permit application. Applicants are encouraged to direct any questions regarding the application to the permit coordinator in the sanctuary office to which they are applying.

### **Section A – General**

Check the boxes for the sanctuaries in which you are applying to work and note the appropriate type of application (new or amendment). For an amendment to an existing permit, include your current permit number. Additionally, provide any previously issued ONMS permit number(s) relevant to this project.

### **Section B – Applicant Information**

Provide name, title, institutional affiliation and represented department (if applicable), organization address, telephone number, and email of the primary permit applicant. Add the same information for a co-applicant, if applicable.

Applicants who are issued a permit (permittees) and personnel alike must strictly comply with the scope, purpose, terms, and conditions of the sanctuary-issued permit. It is the responsibility of the permittee(s) to ensure their personnel do not violate any permit or any permit terms and conditions. Further, the permit/authorization holder shall indemnify and hold harmless the Office of National Marine Sanctuaries, NOAA, the Department of Commerce and the United States for and against any claims arising from the conduct of any authorized activities.

### **Section C – Project Information**

#### ***Project title and summary (maximum 300 characters)***

Provide a concise project title. Describe the main focus of the project. Describe the primary activities and proposed location. Identify what makes the project unique. Spell out all acronyms and add the acronym in parentheses. ONMS may revise the title for the purpose of processing the permit to ensure key information is included for our administrative record.

#### ***Project dates***

Enter the requested permit start (effective) and stop (expiration) dates. The proposed project dates should be inclusive of the period in which field operations involving prohibited activities would be conducted in a sanctuary.

#### ***Project abstract (maximum 3,000 characters)***

The abstract should summarize the project's purpose and objectives, activities, methods, and significance. The abstract should be written in plain language suitable for the general public.

#### ***Methods and protocols (maximum 10,000 characters)***

The methods and protocol description should include details on what will occur, how, when, where, and for how long.

- For field experiments, include the hypothesis being tested
- For monitoring activities, state the purpose.
- If equipment is required, fully describe and attach supporting diagrams, as applicable. Describe the duration of equipment deployment; describe all phases of activity,

including equipment removal; and describe activity frequency (e.g., daily, monthly), as appropriate.

- For proposed collections, provide sampling season, frequency, and justification for sample numbers.
- For all projects (including lab component) provide experimental design and statistical analysis methods and a timetable for completion of the activity.

### ***Activity location***

Describe in detail the location(s) within the sanctuary where the proposed activity would take place. Provide map(s) showing GPS coordinates (in decimal degrees) for individual points, point with radius, or polygon(s) with bounding coordinates. In the field provided, list any special management zones such as marine reserves, no-take areas, research areas, sanctuary preservation areas, or state reserves (e.g., “Alligator Reef SPA;” “2 miles west of Point Lobos;” “Within a 100 yard radius of point X;” or “At the following latitude/longitude positions”). Provide an electronic file with GPS coordinates with the application. If there is uncertainty or if in doubt about whether or not to provide this data, check with the appropriate sanctuary office.

### **Section D: Collections Data**

Complete this section when requesting collections as part of this activity. Collections include biological, geological and hydrological samples. Provide scientific nomenclature where possible. Complete/attach additional pages if necessary. Leave Section D blank if the proposed project does not include collections.

#### ***Type of Collection***

Include whether the requested collection is biological, geological, or hydrological. Include species name, sediment type, or water sample, as appropriate.

#### ***Quantity***

Identify the number of requested samples per year or per permit period (if less than one year).

#### ***Sample Limits***

Identify proposed maximum or minimum size of each sample, number of samples per individual organism (e.g., number of coral tissue samples or number of fin clips per fish), or other relevant parameters.

#### ***Location***

Identify proposed location GPS coordinates (decimal degrees), site name, and note if in special management zone.

### **Section E – Environmental Effects**

Summarize the direct and indirect effects of the proposed activity.

#### ***Direct effects (maximum 1,000 characters)***

Direct effects are those effects caused by the permitted action that occur at the same time and place as a result of this activity. For example, the direct effects of channel dredging include removal of the bottom materials and any associated flora/fauna, and sedimentation of adjacent communities. Describe any direct effects on sanctuary resources or qualities. If equipment use is proposed, describe the anticipated level and scope of disturbance to species, habitats, or

maritime heritage resources. If biological sample collection is proposed, explain the resulting effects to individuals or populations. If geological sample collection is proposed, explain how much of the seafloor will be disturbed and for how long.

***Indirect effects (maximum 1,000 characters)***

Indirect effects are those effects caused by the action that are later in time or farther removed in distance, or incidental to other species or habitats as result of the activity, but still reasonably foreseeable. For example, the indirect effects of channel dredging may include increased vessel use and decreased fish populations due to habitat loss. Describe any indirect effects on sanctuary resources or qualities. If equipment use is proposed, describe its potential to cause unintended impacts to species or habitats. Describe how field experiments could alter the behavior of non-target species.

**Section F – Rationale (maximum 1,000 characters per question)**

ONMS regulations require certain information to be included in permit applications and require ONMS to evaluate permit review criteria before issuing a permit. The information provided in this section facilitates review of the application in light of the required information and the permit review criteria.

1. *Describe how the proposed activity would be conducted in a manner compatible with the primary objective of protection of sanctuary resources and qualities.*

Describe how the proposed activity would be conducted in a manner compatible with the primary objective of protection of national marine sanctuary resources and qualities, taking into account the following factors: the extent to which the conduct of the activity may diminish or enhance national marine sanctuary resources and qualities; and any indirect effects of the activity.

2. *Describe why this activity needs to be conducted within the sanctuary instead of outside the sanctuary to achieve its stated purpose.*

Applications must demonstrate that the proposed activities must occur within the sanctuary to achieve the project goals and objectives. It is often possible for any given activity to occur outside a sanctuary, and if it is, ONMS may not issue a permit for that activity within a sanctuary. Describe why the project cannot be successful if conducted outside the sanctuary.

3. *If this activity is proposed to occur in any special management zone (e.g., marine reserves, no-take areas, research areas, sanctuary preservation areas, NOAA regulated overflight zones, state preserves), explain why this is necessary and how it would further the understanding or purposes of the zone.*

Some sanctuaries include areas of special designation that protect habitats, restore ecological integrity, or manage activities. For any activity or portion of activity proposed to take place in a special management zone, describe why it is necessary to conduct this activity in a particular zone, how it would further the understanding and/or management of the zone or sanctuary, or how it would further the purposes for which the zone was created.

4. *Describe how the proposed methods and procedures are appropriate to achieve the proposed activity's stated purpose and avoid, minimize, or mitigate adverse effects on sanctuary resources and qualities as much as possible.*

Describe how the proposed methods are appropriate to achieve the goal of the proposed activity. Describe how the project incorporates best practices to avoid, minimize, or mitigate potential adverse effects. Describe why other methods that may have less impact on sanctuary resources and qualities were not selected, if appropriate. If collections of the proposed type already exist in a repository, explain why additional collecting is necessary.

5. *Describe how the proposed permit duration, seasonality and frequency of the activity requested are appropriate for this activity and are no greater than necessary to achieve the activity's stated purpose.*

Describe what factors were considered in determining the proposed dates and duration of the activity, including why the sampling season and/or frequency were selected.

6. *Describe how the expected end value of the proposed activity furthers sanctuary goals and purposes and outweighs any potential adverse effects on sanctuary resources and qualities.*

Describe how the end value of the proposed activity furthers sanctuary goals and purposes and outweighs any potential adverse effects on sanctuary resources and qualities from the conduct of the activity.

7. *Provide a statement describing the applicant's professional qualifications and the professional qualifications of any personnel to conduct and complete the proposed activity.*

Provide sufficient background on the applicant(s) qualifications to conduct the activity so that ONMS is assured the project would be well-managed by trained personnel and could be completed with minimum impact on sanctuary resources. Resumes are not required unless requested, but you may include them with the application. A letter of support from a professor or sponsor may be required if the applicant is a student at an institution.

8. *Provide information to demonstrate that the applicant has adequate financial resources available to conduct and complete the proposed activity and meet the terms and conditions of the permit.*

Provide sufficient information on the financial support and funding source for the project. For funding, provide contract number, performance period, and name of sponsoring agency, as applicable. Project budgets may be included with the application, if desired, but are not required unless requested.

9. *Provide information relevant to any other sanctuary-specific permit review criteria, as applicable. Enter N/A if not applicable.*

Provide information that pertains to other sanctuary-specific permit review criteria. Examples include, but may not be limited to, certain circumstances in Florida Keys National Marine Sanctuary ([15 CFR 922 Subpart P](#)) and activities that may adversely affect any Washington Coast treaty tribe in Olympic Coast National Marine Sanctuary ([15 CFR 922 Subpart O](#)).

### **Section G – Other Information**

In some cases, other tribal, federal, state, or local agency reviews, permits, consultations, or approvals may be required before a sanctuary permit can be issued. ONMS may also want to coordinate the issuance of its permit or environmental compliance with any other agencies that also must approve the activity.

Check the appropriate box for any other permits or consultations required and list the permit number and effective dates (if applicable). Include copies of any permits already obtained with the application. If those permit requests or consultations have not yet been initiated, or are pending, report the status of those when applying.

Identify any environmental analysis (e.g., categorical exclusion memorandum, environmental assessment, or environmental impact statement) completed or in progress for this activity by any other Federal, state, or other agency or entity. ONMS staff may ask for copies of these analyses and the decision documents (e.g., Finding of No Significant Impact or Record of Decision) to assist in their review of the application.

### **Section H – Certification**

Sign and date if submitting in hardcopy by mail or fax, or as a scanned file submitted by email. Applications may also be authenticated by digital signature (e.g., via Adobe Acrobat) and submitted by email.

**APPENDIX A  
FLORIDA KEYS NATIONAL MARINE SANCTUARY  
BAITFISH PERMITS**

Florida Keys National Marine Sanctuary (FKNMS) baitfish permits allow the permit holder to catch baitfish in certain Sanctuary Preservation Areas (SPAs) using a cast net or modified lampara net.

FKNMS baitfish permits last for one calendar year. Baitfish permits are issued to an individual and may be used on more than one vessel, but may not be used by more than one person.

Applicants for FKNMS baitfish permits are not required to submit the standard application information described in section II of the standard ONMS permit application instructions. Instead, the request should include:

- A. Applicant name, mailing address, and telephone number; and
- B. Boat name(s) and documentation numbers, when known.

This information may be submitted by telephone by calling the individual listed below, or in writing via email or regular mail.

All baitfish permit holders are required to maintain a catch log (example attached) and submit this log upon expiration of their permit. An electronic version of this log is available at <http://www.floridakeys.noaa.gov/permits/baitfish.html> or can be obtained from the sanctuary point-of-contact. The log should be filled out and mailed to the contact person within thirty (30) days before the permit expires. Please use the following codes for the SPA name on the log:

<u>SPA Name</u>	<u>Code</u>	<u>SPA Name</u>	<u>Code</u>
Carysfort/South Carysfort	CAR	Cheeca Rocks	CHE
The Elbow	ELB	Alligator Reef	ALL
Dry Rocks	KYL	Coffins Patch	COF
Grecian Rocks	GDR	Sombrero Key	SOM
French Reef	FRE	Newfound Harbor Key	NHK
Molasses Reef	MOL	Looe Key	LKS
Conch Reef	CON	Eastern Dry Rocks	EDR
Hen and Chickens	HNC	Rock Key	RKK
Davis Reef	DAV	Sand Key	SAN

Point-of-contact for FKNMS baitfish permits is:  
 Permit Coordinator  
 Florida Keys National Marine Sanctuary  
 P.O. Box 1083  
 Key Largo, FL 33037  
 305-809-4714  
 Email: [Joanne.Delaney@noaa.gov](mailto:Joanne.Delaney@noaa.gov)

Submit a copy of this log between Dec. 1-31 to:  
 Permit Coordinator  
 Florida Keys National Marine Sanctuary  
 P.O. Box 1083  
 Key Largo, FL 33037  
 Fax: 305-853-0877



## **APPENDIX B**

### **PERMITS FOR OVERFLIGHTS**

Disturbing marine mammals or seabirds by flying motorized aircraft below 1000 feet is prohibited by ONMS regulations, subject to certain exceptions identified in the regulations, in the following locations:

- Within one nautical mile of any of the islands within Channel Islands National Marine Sanctuary, 15 CFR § 922.72(a)(7);
- Within seven NOAA regulated overflight zones within Greater Farallones National Marine Sanctuary as defined in 15 CFR § 922.82(a)(11); and
- Within four NOAA regulated overflight zones of Monterey Bay National Marine Sanctuary as defined in sanctuary regulations at 15 CFR § 922.132(a)(6).

Overflights below 2000 feet altitude are prohibited within four prescribed zones of Olympic Coast National Marine Sanctuary as defined in sanctuary regulations at 15 CFR § 922.152(a)(7).

In addition to the standard instructions for ONMS permit applications given in this document, the following information must be included in an application requesting overflight of aircraft below the altitude limitations in the locations described above. Requests for overflight of aircraft below the altitude limitations for research, management, or education purposes are subject to general permit application procedures and criteria, and requests for overflight or aircraft for commercial purposes below the altitude limitations are subject to special use permit procedures and criteria. Permit applications for either must contain the following information.

**Project rationale** – In the rationale, describe why it is preferable that the low-altitude overflight occur within a NOAA regulated overflight zone.

**Methods** – The methods description should include:

- A. The intended start date, frequency, anticipated duration of the activity, and hours of flight operations;
- B. The number and type of aircraft to be used (make and model), including aircraft markings and tail numbers;
- C. The lowest planned flight altitude;
- D. The flight plan and schedule, including detailed flight patterns (repeat transects, circling, hovering, diving, etc.), refueling plan, and landing/takeoff locations;
- E. Any special equipment that will be mounted on, lowered, or towed from the aircraft, and any object planned for release from the aircraft;
- F. A communications plan that identifies call signs and frequencies for all aircraft and project participants;
- G. How the applicant will avoid disturbing marine mammals, birds and turtles;
- H. Describe concurrent activities (if any); and
- I. Retrieval strategies should the aircraft go in the water.

**Qualifications** – Applicant must identify the pilot's name and organization and provide a copy of a current Federal Aviation Administration (FAA) pilot's license and FAA medical certificate for each pilot operating aircraft as part of the proposed activity within the sanctuary.

**APPENDIX C**  
**MONTEREY BAY NATIONAL MARINE SANCTUARY**  
**FIREWORKS AUTHORIZATIONS**

Monterey Bay National Marine Sanctuary (MBNMS) regulations prohibit the discharge or deposition of any material into the waters of the sanctuary (except for specific material exempted in the regulations). In addition, the regulations prohibit the discharge or deposition of any material outside the boundary of the sanctuary that subsequently enters the sanctuary and injures a sanctuary resource or quality (except for specific material exempted in the regulations). Both prohibitions can be found in MBNMS regulations (15 CFR Part 922, Subpart M). This appendix provides information on authorizations that may be issued for certain fireworks displays, including the potential valid underlying Federal, state, or local lease, permit, license, approval, or other authorization issued after the effective date of MBNMS designation.

Pyrotechnic devices detonated over or near the ocean produce “fallout” or residue that falls directly into the water or is carried to the water by winds. Deposition of such matter is a violation of sanctuary regulations governing discharges unless written authorization is issued by ONMS. ONMS is interested in documenting the type, concentration, and mass of chemicals and material entering the water as a result of exploding rockets or shells. For the above reasons, any individual or organization sponsoring a fireworks display that will result in the discharge or deposition of materials in MBNMS waters or the discharge or deposition of any material outside the boundary of the sanctuary that subsequently enters the sanctuary and injures a sanctuary resource or quality must apply for an authorization to conduct such activity.

All other instructions for ONMS permit applications, including procedures and timelines, apply to MBNMS fireworks authorization requests.

**Definitions**

The following definitions apply to MBNMS fireworks authorizations guidance:

- Aerial shell - a pyrotechnic device launched or fired into the air
- Contractor - a state licensed pyrotechnic exhibitor
- Display - fireworks display
- Fireworks display - a demonstration of pyrotechnic devices requiring a state operator’s license
- Impact area - perimeter in which aerial shells explode or detonate and deposit debris
- Organization sponsor - the party responsible for initiating and/or contracting the fireworks display
- Pyrotechnic device - any device containing a combustible substance that is designed to ignite or explode, creating a visual and/or audible effect (includes aerial shells and ground devices)
- Shell - aerial shell

An application to conduct a fireworks display should be submitted by the person (individual) who will assume full supervisory responsibility for the event. In addition to the standard instructions for ONMS permit applications given in this document, the following information must be included in an application:

- A. The general location where the fireworks display will occur;
- B. The date and time that the display will occur;
- C. The duration of the display;
- D. A description of the purpose for (event related to) the display;
- E. Anticipated effects of the display on the sanctuary or sanctuary resources;
- F. Name, address, and phone number of the sponsor and authorization holder;
- G. Name, address, and state license number of the company or party that will handle and ignite pyrotechnic devices;
- H. A common-name description of each type of pyrotechnic device to be ignited or launched;
- I. A description of the contents, dimensions, and weight of each type of pyrotechnic device to be ignited or launched;
- J. A description of the chemical elements (and respective volumes) present in each type of pyrotechnic device to be ignited or launched;
- K. The number of aerial shells that will be launched;
- L. A description of the range and detonation altitude of each shell type;
- M. The exact location at which pyrotechnic devices will be ignited or launched; and
- N. A description of the impact area and a map of the impact area.

In addition, copies of the following underlying valid Federal, state, or local lease, permit, license, approval, or other authorization issued after the effective date of MBNMS designation, as applicable, are required as part of the application:

- A. Local fire marshal permit;
- B. Applicable city and county use permits;
- C. Certificate of comprehensive general liability insurance covering the display sponsor against damages caused by the fireworks display;
- D. U.S. Coast Guard marine events permit if the fireworks display will occur over the water or will in any way affect navigation; and
- E. Any other relevant permits such as a California Coastal Commission Coastal Development Permit.

If fireworks are to be ignited or launched from an offshore platform, the details of such operations must be included in the application. The MBNMS superintendent may request additional information as needed.

**APPENDIX D**  
**MONTEREY BAY NATIONAL MARINE SANCTUARY**  
**CONSTRUCTION AUTHORIZATIONS**

The Monterey Bay National Marine Sanctuary (MBNMS) superintendent may consider authorizing construction activities if the activities have been authorized by a valid lease, permit, license, approval or other authorization issued after the effective date of sanctuary designation by any federal, state, or local authority of competent jurisdiction.

In addition to the standard instructions for ONMS permit applications given in this document, the following information must be included in an application requesting construction in MBNMS.

**Methods** – The methods description should clearly describe the rationale behind selecting the proposed construction methods over any alternative methods.

**Supporting Documentation**– Ensure the following items are also included:

- A. A copy of the valid lease, permit, license, approval or other authorization or the application provided to the permitting, authorizing or licensing agency, for example, please provide a copy of the California Coastal Commission Coastal Development Permit application.
- B. A map showing the proposed study or project location(s) and a description of the habitat at the project site. If not to scale, maps must be annotated to describe depth and planned dimensions of the constructed/installed object and the impact area. Maps should also indicate the position of the mean-lower-low-water and mean-high-water lines relative to the project site and the survey data used to define these lines;
- C. A copy of the construction plan to include comprehensive, detailed descriptions of methods and procedures for accomplishing various tasks (e.g., type of equipment to be used, installation techniques, materials, etc.); and
- D. Details concerning any maintenance or future modifications associated with the project.

**APPENDIX E**  
**MONTEREY BAY NATIONAL MARINE SANCTUARY**  
**DREDGE DISPOSAL AUTHORIZATION**

Monterey Bay National Marine Sanctuary (MBNMS or sanctuary) does not directly regulate harbor dredging (i.e., the removal of sediment from the harbors and their channels) but does have a regulatory role in the disposal of dredged materials. Sanctuary regulations (15 CFR § 922.132) prohibit the discharge or deposition of any material into the waters of the sanctuary (except for specific material exempted in the regulations). In addition, the regulations prohibit the discharge or deposition of any material outside the boundary of the sanctuary that subsequently enters the sanctuary and injures a sanctuary resource or quality (except for specific material exempted in the regulations). Finally, the regulations prohibit permitting the disposal of dredged material within the sanctuary except for dredged material deposited at disposal sites authorized by the U.S. Environmental Protection Agency (EPA) (in consultation with the U.S. Army Corps of Engineers (COE)) prior to the effective date of sanctuary designation (January 1, 1993). 15 CFR § 922.132(f). An authorization from ONMS must be obtained when disposing of dredged sediments at these disposal sites in MBNMS (pursuant to MBNMS regulations at 15 CFR §§ 922.132(a)(2) and 922.49).

Disposal of dredged material from the four harbors (Pillar Point, Santa Cruz, Moss Landing and Monterey) is allowed at designated disposal sites within MBNMS, provided it complies with COE and EPA standards for grain size and contaminant levels under the Clean Water Act. MBNMS staff work collectively with many agencies and MBNMS may authorize other agency permits, typically a Coastal Development Permit (CDP) issued by the California Coastal Commission (CCC). The ONMS authorization is decided on a case-by-case basis and can come in the form of:

- A "no objection" authorization letter to the permitting agency, such as CCC, and to the applicant who represents the harbor conducting the dredging operations; or
- An authorization letter to the agency that recommends special conditions be added to that agency's primary permit; or
- An authorization issued directly to the applicant (e.g., the harbor) that includes special conditions to ensure sediments disposed in MBNMS will not adversely affect the marine ecosystem and MBNMS resources.

ONMS will respond in writing to the applicant to inform the applicant of the decision regarding the authorization request. ONMS may approve or deny an authorization request. ONMS may issue an authorization containing terms and conditions deemed reasonably necessary to protect sanctuary resources and qualities.

Providing up-to-date and detailed information about the dredge disposal activities allows ONMS to determine how to minimize impacts to sanctuary resources while allowing the continued operation of our critical local harbors. In addition to the standard instructions for ONMS permit applications given in this document, the following information must be included in an application for dredge material disposal at an authorized disposal site in MBNMS:

- A. The detailed description of the locations (e.g., SF-12, SF-14 or as beach nourishment if the sand content is 80% or greater) where the disposal will occur;
- B. The dates and duration of the disposal;

- C. Anticipated effects on the sanctuary or sanctuary resources (e.g., how much sediment will be placed at each disposal site);
- D. A description of how sediments will be transported to the disposal site (e.g., submerged pipeline or by barge)
- E. Description of sediment samples to be taken in the sanctuary, in addition to where sediment samples are to be collected in the harbor, as part of the Sampling and Analysis Plan (please include mechanism of collection, how much sediment will be collected and location of samples to be collected);
- F. A description of the reports and recordkeeping and any logs such as disposal and endangered/threatened species observation logs that will be kept.

In addition, copies of the following documents, where applicable, are required as part of the application:

- A. Sampling and Analysis Plan (SAP);
- B. Public Notice from U.S. Army Corps of Engineers;
- C. Coastal Development Permit (CDP) Application;
- D. NEPA documentation such as Biological Assessments, National Marine Fisheries Service (NMFS) and/or United States Fish and Wildlife Service (USFWS) Biological Opinion(s) and Essential Fish Habitat (EFH) consultations;
- E. Harbor Sediment Quality Evaluation Report or Sampling and Analysis Report (SAR) for determining whether Harbor sediments are suitable for aquatic disposal and/or beneficial reuse as beach nourishment;
- F. Dredging Plan;
- G. CDP report and exhibits; and/or
- H. Any other relevant permits such as a U.S. Army Corps of Engineers Permit, Regional Water Quality Control Board Water Quality Certification, or Air Resources Board permit.

ONMS may request additional information as needed.

## **APPENDIX F**

### **SPECIAL USE PERMITS**

Section 310 of the National Marine Sanctuaries Act (16 U.S.C. § 1441; NMSA) allows the Secretary of Commerce (delegated to the Office of National Marine Sanctuaries (ONMS)) to issue special use permits to authorize the conduct of specific activities in a sanctuary if such SUP is necessary (1) to establish conditions of access to and use of any sanctuary resource or (2) to promote public use and understanding of a sanctuary resource.

#### **Public notice**

The NMSA requires, among other things, ONMS to provide “appropriate public notice before identifying any category of activity subject to a special use permit” (see section 310(b) of the NMSA, 16 U.S.C. § 1441(b)). Accordingly, the ONMS has issued *Federal Register* notices that describe the types of activities for which it can require the issuance of a special use permit (78 FR 25957 (May 3, 2013) and 82 FR 42298 (September 7, 2017)). To qualify for a special use permit, an activity must be among those listed in these public notices. The notices list the following activities:

1. The placement and recovery of objects associated with public or private events on non-living substrate of the submerged lands of any national marine sanctuary.
2. The placement and recovery of objects related to commercial filming.
3. The continued presence of commercial submarine cables on or within the submerged lands of any national marine sanctuary.
4. The disposal of cremated human remains within or into any national marine sanctuary.
5. Recreational diving near the USS *Monitor* (located in Monitor National Marine Sanctuary).
6. Fireworks displays.
7. The operation of aircraft below the minimum altitude in restricted zones of national marine sanctuaries.
8. The continued presence of a pipeline transporting seawater to or from a desalination facility within Monterey Bay National Marine Sanctuary.

If a proposed activity does not fall within the description of one of the types of activities for which ONMS has provided public notice, ONMS would need to publish a new *Federal Register* notice and solicit public comments on the use of special use permits for the type of activity proposed prior to issuing a permit.

#### **Terms of special use permits**

The NMSA places four conditions on special use permits. The NMSA requires that special use permits:

- A. Shall authorize the conduct of an activity only if that activity is compatible with the purposes for which the sanctuary is designated and with protection of sanctuary resources;
- B. Shall not authorize the conduct of any activity for a period of more than 5 years unless renewed by the Secretary;
- C. Shall require that activities carried out under the permit be conducted in a manner that does not destroy, cause the loss of, or injure sanctuary resources; and

- D. Shall require the permittee to purchase and maintain comprehensive general liability insurance, or post an equivalent bond, against claims arising out of activities conducted under the permit and to agree to hold the United States harmless against such claims.

### **Permit fees**

The NMSA allows ONMS to assess and collect fees for the conduct of any activity under a special use permit. If it is assessed, the amount of the total fee is assessed as follows:

- A. The costs incurred, or expected to be incurred, by the Secretary in issuing the permit, including but not limited to a non-refundable \$50 application fee for each SUP application submitted;
- B. The costs incurred, or expected to be incurred, by the Secretary as a direct result of the conduct of the activity for which the permit is issued, including costs of monitoring the conduct of the activity; and
- C. An amount that represents the fair market value of the use of the sanctuary resource.

NOAA may accept in-kind contributions in lieu of a fee, or waive or reduce any fee assessed for any activity that does not derive profit from the access to or use of sanctuary resources.

NOAA established standard procedures for assessing fee components associated with the application for and issuance of special use permits via public notice in the Federal Register at [80 FR 72415](#) (November 19, 2015) and 82 FR 42298 (September 7, 2017). Applicants for special use permits are directed to these procedures for additional information on the specific fee schedule that may be associated with their proposed activity, and are encouraged to contact permit staff at the sanctuary in which activities are proposed to occur for further guidance. The contact information for the local permit coordinator is located under “Where to Apply” on the [ONMS permitting webpage](#).

### **Information requirements**

Applicants for special use permits should submit all of the information requested in the standard instructions for ONMS permit applications given in this document. In addition, the following will also be required:

- A. Comprehensive Liability Insurance. Applicants will be required to purchase and maintain comprehensive general liability insurance, or to post an equivalent bond, against claims arising out of activities conducted under the permit and to agree to hold the United States harmless against such claims. Applicants should provide proof of such insurance with the rest of the application materials.
- B. Annual financial report. In addition to standard permit reporting, special use permit recipients are required to submit financial reports on or before December 31 of each year the permit is valid. These reports should detail the activities conducted under the permit during the reporting year and any revenues derived from those activities.

## APPENDIX G ARCHEOLOGICAL RESEARCH PERMITS

The following instructions have been prepared for applicants proposing to conduct activities involving historical resources of the National Marine Sanctuary System (including submerged cultural resources, maritime heritage resources, and submerged archaeological resources). These guidelines have been prepared in compliance with the Federal Archaeological Program laws, regulations and guidelines including the –

- A. Secretary of Interior’s Standards and Guidelines for Archaeology and Historic Preservation;
- B. Abandoned Shipwreck Act Final Guidelines (55 FR 233, December 4, 1990);
- C. Archaeological Resources Protection Act of 1979;
- D. Final Uniform Regulations on Protection of Archeological Resources (43 CFR Part 7); and
- E. Programmatic agreements involving archeological resources and/or historical resource management.

The primary purpose of these instructions is to assist potential permit applicants in submitting their application materials to the ONMS for consideration. While some of the information requirements described in the standard instructions for permits and authorizations applies to permits for historical resources, much of the required information is different. Applications of this type should adhere to the following guidance instead.

**I. Cover Sheet** – The cover sheet shall identify:

- A. Title of project (e.g., “Survey of the USS *Alligator*”);
- B. Applicant’s name, address, telephone number, and affiliation;
- C. Name, address, affiliation, and of other key personnel;
- D. Proposed date of project and anticipated duration;
- E. Demonstrate reasonable ability to fund each phase of intended investigation covered by the permit; and
- F. Glossary/key words.

**II. Project Summary** – The applicant should provide a 250-word (maximum) summary of the project including a brief statement of research objectives, scientific methods to be used, and the significance of the proposed work to the established management plan goals of the sanctuary. Also include a chart that shows the location and the latitude and longitude of the proposed work area.

**III. Technical Information** – The applicant should provide clear, concise, and complete statements for the following information. Documentation and excavation must follow standard archaeological methodology. Please note that an archaeological survey must be conducted on a site before a Research/Recovery Permit can be issued (See section VIII of this appendix).

- A. Research Plan. A research plan describing in detail the specific research objectives and goals (methodologies should be addressed in the Operational Plan – see below). The plan should include a description of:

- The archaeological goals and methods to be employed;
- The problems toward which the research will be directed (i.e., what questions will this research answer); and
- The ways in which other researchers have sought to answer them.

B. Project Significance. The applicant should discuss significant previous research in the area of interest and how the proposed effort may enhance or contribute to improving the state of knowledge of history, anthropology or archaeology. Explain why the proposed effort should be performed in the sanctuary and any potential benefits that might be imparted to the public's interest and to sanctuary resources protection and management. Discuss potential benefits that might result from the addition of artifacts to the pool of artifacts available for display. Discuss how the project may provide public access to artifacts embedded in submerged lands and not able to be directly examined or physically displayed to the public without removal.

C. Operational Plan. The applicant should describe the tasks required to accomplish the project's objectives. Describe the proposed methods to be used for site documentation, excavation, recovery and the storage of artifacts and related materials on site and at the storage lab. Describe the rationale for selecting the proposed methods over any alternative methods.

D. Required Reports and Recordkeeping. If a permit is issued the following reports will be required (See sections VII and VIII of this appendix):

1. Seasonal Reports.
2. Final Project Report.
3. Artifact Conservation Report.
4. Project Log – Master copies of standard logbook sheets shall be supplied to the permittee who shall make sufficient copies and fill them out on a daily basis. Copies of all completed field logs must be turned over to ONMS following the completion of the project.
5. Artifact Log – An Artifact Log should be kept at the site and in the storage lab.
6. Each artifact will be assigned a Field Number. A description of the artifact, archaeological provenience data and the recorder's name and the date should be recorded in the log. A copy of the Artifact Log will be turned over to the ONMS at the completion of the project.
7. Photographs and Videotapes – Applicant should provide photographs and/or videotapes (optional) of significant individual site features and/or artifact clusters both in situ and after removal. Images should include photo scale, north arrow and date/site name board.

E. Artifact Handling Plan. The applicant should provide an Artifact Handling Plan that includes the following:

1. Artifact removal – Discuss techniques for removal of various types of artifacts expected to be encountered. Specifically address types of artifacts requiring special care such as glass or ceramics and organic artifacts such as rope, leather, textiles, and other fragile objects.
2. Artifact processing – Discuss plans for artifact storage between the field and conservation lab. Discuss proposed artifact inventory methodology. Each artifact

should be tagged with a Field Catalogue Number to be assigned as soon as it is removed from the water at the site. Additional tags bearing accession numbers may be assigned and affixed by the ONMS. In this case, ONMS will maintain public records linking the original Field Catalogue Number and any additional numbers assigned.

3. Unique or valuable artifacts should be photographed from two perspectives with a bar scale, date and the Catalogue Number tag prominently displayed. The Field Catalogue Number tag should be sturdy and waterproof and should be attached to the artifact in a non-destructive manner so as to accompany the artifact through storage and the conservation process. Bulk or highly repetitive artifacts, such as coins, musket balls, pottery shards, etc., need not be photographed individually, but should be photographed in groups with the artifact tag number containing the Field Catalogue number visible.

F. Conservation Plan. The applicant should provide a detailed plan for the conservation of artifacts. Include methods of conservation and intended processes. The Conservation Plan should include:

1. Conservation methodology – Discuss the methods of conservation and the intended processes for each class of artifact (i.e. ceramic, wood, other organic materials, ferrous metal, and non-ferrous metal);
2. Conservation equipment – Describe the conservation facility or facilities;
3. Storage space – Describe the conservation facility’s location and size of the storage space.

G. Curation and Display Plan. The applicant should provide a detailed plan for the curation of artifacts to ensure their maintenance and safety and in compliance with 36 CFR 79, Curation of Federally-Owned and Administered Archaeological Collections. The Curation Plan should ensure that the following processes are considered:

1. Curation facility and personnel – Identify the curatorial facility and the professional personnel. Curatorial facilities should have adequate space to ensure the safe storage of artifacts.
2. Artifact storage – Archaeological specimens should be maintained so that their information values are not lost through deterioration. Storage records should be maintained to a professional archival standard.
3. Project records – Project and curation records should be maintained in a manner conforming to standard archival method. Storage should conform to professional archival standards and should allow for accessibility of records to qualified researchers within a reasonable amount of time of having been requested.
4. Artifact availability – Artifact collections must be accessible to qualified researchers within a reasonable amount of time of having been requested.
5. Artifact loans – Artifacts should be available for loan to other institutions for interpretive purposes, subject to reasonable security precautions and scheduling practicalities.
6. Artifact display – Collections should be available for educational and interpretive purposes, subject to reasonable security precautions. A plan for the display exhibit area will be required if artifacts are intended for display. Exhibit

information will include display case design and security, building security and temperature and humidity control. A loan agreement will be prepared between NOAA and the exhibiting institution in keeping with 36 CFR 79 (see above).

**IV. Qualifications** – Show evidence of the ability of each team member to perform the assigned tasks for the following personnel:

A. Supervising Archaeologist – The Supervising Archaeologist is responsible for archaeological aspects of the project and need not serve as project manager. The applicant should submit a resume detailing the professional qualifications of the Supervising Archaeologist (including citations and examples of archaeological site reports and professional publications). In compliance with the “Secretary of Interior’s Standards and Guidelines for Archaeology and Historic Preservation” and the Archaeological Resources Protection Act the Supervising Archaeologist should fulfill the following qualifications:

1. A graduate degree in archaeology, anthropology, maritime history equivalent training and experience;
2. At least one year of professional experience or equivalent specialized training in archaeological research, administration or management;
3. At least four months of supervised field and analytic experience in general North American archaeology and maritime history;
4. Demonstrated ability to carry research to completion;
5. At least one year of full-time professional experience at a supervisory level in the study of historic marine archaeological resources (for historic shipwreck studies) or prehistoric marine archaeological resources (for submerged prehistoric studies); and
6. Ability to demonstrate ability in comprehensive analysis and interpretation through authorship of reports and monographs.

B. Archaeological Assistants – Archaeological Assistants need not meet Supervising Archaeologist qualifications but will serve under the direction of the Supervising Archaeologist. The applicant should provide the name and experience of all qualified archaeological assistants who will assist the Supervising Archaeologist in site documentation and research.

C. Artifact Conservator – The applicant should provide documentation of the Artifact Conservator’s demonstrated experience in conservation of artifacts from submerged sites. Professional experience should include experience in the conservation of ferrous and non-ferrous metals, ceramics, glass and organic materials.

**V. Environmental Consequences** – The applicant should provide an analysis of the extent and nature of potential environmental impacts on sanctuary resources from permitted activity. If impact to natural resources is proposed, the applicant should provide a Site Restoration and Remediation Plan to address any injury or impacts resulting from the project.

**VI. Supporting Documentation and Special Concerns**

A. Financial Support. Provide contract number, performance period, and name of sponsoring entity, if any. If none, provide sufficient data to substantiate the fiscal

capability to complete the phases of work proposed to be permitted. If artifact recovery is proposed, financial data must address the resources necessary for the conservation, curation and interpretation of the resulting archaeological collection.

B. Coordination with Research in Progress or Proposed. The ONMS encourages coordination and cost-sharing with other investigators to enhance scientific capabilities and avoid unnecessary duplication of efforts, where applicable.

C. Letters of Intent. Applicant should provide letters of intent to participate in this project from the Supervising Archaeologist and Conservator.

D. References. Provide bibliographic references for any citations made in text.

**VII. Archeological Research Report and FKNMS Research/Recovery Permit Report Guidelines** – If a permit is issued, the permittee will be required to submit certain reports or other records to document permitted activities. This section describes the various report types that will likely be required.

A. Seasonal Reports. The permittee will provide a Seasonal Report within sixty (60) days of the conclusion of each dive season for the duration of the permit. With this report, the applicant should also submit copies of pertinent photographs, video, maps, artifact logs, and field logs. The Seasonal Report should include:

1. A summary of the season's activities;
2. A discussion of any problems encountered that may require a revision of the permit; and
3. Plans for the next field season based on permittee's assessment of the preceding season's work.

B. Final Report. The permittee will provide a Final Report on the activities and results of the project. The Final Report must be reviewed by the Supervising Archaeologist and signed and dated with his/her comments. The Final Report must be submitted within one (1) year of the completion of field work and artifact conservation. The bound Final Report must include:

1. Site Description – a description of the study area;
2. Site History – a contextual history relating the site to the general history of the region;
3. Research Design – the original project design and research goals for the project;
4. Field Work Description – a description of the field activities including a summary of the survey and/or excavation process;
5. Field Observations – all observations of notable occurrences, patterns, etc.;
6. Data Analysis – full analysis and results of recovered data and artifacts to also include:
7. Maps – The permittee should supply the following maps:
  - a. An overall map showing site in relation to submerged features and nearest land mass (e.g., NOAA chart);
  - b. A pre-excavation plan view (overhead) map showing significant or readily observable exposed artifacts and site features;
  - c. An overall plan-view site map showing all excavated hull structure;

- d. Detailed feature maps for each significant feature to include location of artifacts removed from site. Artifact locations will include the artifact Field Catalogue Number. If numerous artifacts are retrieved from a specific area they may be listed in table form and keyed to the map location by an index number. They will relate the artifact positions to features in the overall site map. The feature maps will include 3 different perspectives, including overhead or plan view, side/profile view, and (if practicable) frontal/sectional view;
  - e. All maps should show a grid or grid ticks on the outer border of the map in longitude and latitude, or other recognized coordinate system. Smaller-scale maps should have grids with X-Y coordinates related to datum on overall site map. Maps should include a bar scale, North arrow, and title block which identifies the map. The title block should include the permit number, permittee's name, and year of the permit.
8. Project Assessment – The Final Report should include a discussion of the applicant's perceived success of the project and recommendations for updating historical contexts and planning goals.

C. Conservation Report. The Conservation Report should include an account of all work done on artifacts. Note work done on different materials and/or classes of artifacts, work on significant (e.g., unique or fragile) artifacts, and work on composite-type artifacts composed of two or more materials (e.g., wood and iron). The report of the conservation of artifacts should include appendices containing:

- 1. An artifact list;
- 2. Copies of the conservation lab records; and
- 3. Before and after photographs of artifacts at the conservation lab.

**VIII. Survey Reporting Guidelines** – This section will assist anyone conducting remote sensing surveys of archaeological resources in preparing reports and in submitting the relevant information to the ONMS. This section will also assist in preparing the necessary reports for survey/inventory in FKNMS. For FKNMS, the report and map are necessary before a subsequent Research/Recovery permit can be issued.

A. Survey/Inventory Report. The survey/inventory report should include:

- 1. Introduction – The introduction should include the dates of the survey; the general region and the parameters of the survey area in latitude and longitude; the number of days spent conducting remote sensing survey; the number of days diving to identify anomalies; the names of people involved with the operation their capacity; and a brief statement outlining the highlights and results of the work.
- 2. Equipment – Describe any equipment used for navigation and horizontal positioning as well as magnetometer and other types of remote sensing.
- 3. Equipment use – Explain how equipment was used, calibrated and configured for navigation and horizontal positioning as well as magnetometer and other remote sensing equipment.
- 4. Recording of survey information – Explain how and when position fixes were recorded, how the magnetometer (and other remote sensing equipment)

- correlated to the horizontal position data, and how far apart the parallel passes were and in what direction(s) the survey vessel was navigated (recommended spacing is 150 feet or less).
5. Completion of work – Summarize the work completed. Describe how much work was accomplished and how much is left to accomplish to complete the remote sensing phase of your survey work.
  6. Summary statement – Provide a general statement about what you found and how these findings shape your future plans. Discuss and interpret the anomaly patterns. What parts of the anomaly patterns appear to be significant and what parts do not? Are there any significant clusters? Were any anomalies identified? If suspected archaeological remains were found, provide a detailed description including:
    - a. The nature of remains (i.e., ship structural features, ballast, and artifacts);
    - b. The probable approximate date of site, explaining why you think so;
    - c. The distribution and extent of remains;
    - d. The integrity of the remains (i.e., does site appear to be disturbed and, if so, recently?); and
    - e. The natural environment in the vicinity of the wreck.
  7. Report appendices – The report should include the following appendices:
    - a. Include as a first appendix a list that assigns each anomaly a unique designation. This index serves as a cross-reference so anomalies identified in the report can be correlated to their plotted positions on the base map. This appendix should include the anomaly identification designation, its location (e.g., latitude and longitude in decimal minutes), and gamma intensity.
    - b. Include as a second appendix examples of a dozen or so magnetometer chart sections showing some of the anomalies encountered in your contract area (label each example strip chart section with its corresponding designation as assigned in above).

**B. Survey/Inventory Map.** The maps submitted following a survey/inventory should include the following:

1. Encompass a large enough area to include all of your contract and show the contract boundaries. The map(s) should also depict the location of the shoreline and other prominent features such as buried cable, rock outcrops, islands, etc.
2. Show a grid or grid ticks on the outer border of the map in longitude and latitude, or other recognized coordinate system including the system used in the anomaly table in the first appendix.
3. Use a bar scale, north arrow, and title block which identifies the map. The title block should include the contract number, contractor's name, and year of the contract.
4. Depict your work progress on the base map.
5. Show the distance and direction of each survey pass made by the survey vessel.
6. Identify each anomaly with a unique indexed number or letter that is to correspond with the appendix listing all anomalies and with all other references to anomalies in the report.

If the survey included limited test excavations and/or limited removal of artifacts or other materials to identify anomalies, please include the following information:

- a. A summary of the excavation process including equipment used; number, type and provenience of recovered artifacts; and method of recovery and on-site storage of artifacts.
- b. A summary of the conservation process including information on the conservation facility and chief conservator; and a description of the conservation process including appendices containing artifact lists, lab conservation records, before and after conservation photographs of artifacts.
- c. A description of post-conservation artifact storage consistent with 36 CFR Part 79.
- d. A plan-view map of the excavation or recovery area that includes significant bottom features; at least two datum reference points; significant historical features; and location of recovered material.