

## PROPOSED LAKE ONTARIO NATIONAL MARINE SANCTUARY ADVISORY COUNCIL

*Meeting 3 - VIRTUAL*

July 15, 2020

### MEETING SUMMARY

The meeting was called to order at 6 PM EST.

Ellen Brody (NOAA) welcomed everyone to the third advisory council meeting for the proposed Lake Ontario National Marine Sanctuary (LONMS).

Pam Orlando updated the council on recent SAC membership. June Smith resigned her position as economic development alternate. Alternate seats are available for economic development, recreational fishing, and shoreline property owner. NOAA is re-advertising on the Lake Ontario website as well as a community announcement. Closing date for applications is August 28, 2020. Please feel free to share. Looking to get seats filled. Please welcome our newest Tourism Alternate representative, Peter Evans.

Peter Evans – A pleasure to be part of this group. Why participate? After serving as a company commander in Korea on the DMZ, returned stateside. Applied to Eastman Kodak, found the dream job and moved to Rochester. Spent 30+ years in research and retired. Bought a lakeshore property home 40 years ago in Pultneyville and had two children. We joined the local sailing club and historical society. Forty years later we are still members of both. During my stint as President of the Historical Society, I worked with the state parks and historic preservation to put *St. Peter* on the national and state register. Also because of my children, I joined the Board of Directors of the Sodus Bay Junior Sailing Association. One of the few (6) private sailing schools for kids. Most sailing schools are associated with yacht clubs or parts of towns/villages. Served on that board for 30 years and was president of one thing or another. After retiring from Kodak was approached about being a historian. The Board of Supervisors of Wayne County elected me and I've been county historian for the last 16 years. My office is the archives, and the same building as the sheriff. Feels like I've been on the cusp of it. What happens in the lake is very important to me at many levels. We watch things like the lake levels. Sodus Bay Junior Sailing, brought in ecology people not just to swim and sail but to have respect for the water and the bodies around them. Looking forward to working with everyone.

### **Elections for SAC Chair and Vice-Chair - Ellen**

We are excited to bring on a chair and vice chair to represent this body. The Chair will work with NOAA to set agendas, preside over meetings, sign correspondence and represent the SAC. As Chair your roles will be to work with NOAA, set agendas, and represent the council's interest to the public. The Vice Chair will serve in the absence of the chair and assist in the executive duties of the council. The term of appointment for each seat is two years, with a maximum of two consecutive years if re-elected.

At the last meeting SAC members were asked to self-nominate (if interested) or nominate others. From the names submitted we came up with three chair and three vice-chair nominees. Note: Jim Wieser was nominated for chair and vice-chair but had to withdraw his name because of work priorities.

The two nominees for chair are:

- Bill Crist (Oswego County)
- Dale Currier (Oswego County)

The three nominees for vice-chair are:

- Rob Humphrey (Oswego County)
- Katie Malinowski (Oswego County)
- Shane Broadwell (Oswego County)

The candidates provided an introduction/background, reasons for seeking a leadership role and experience.

A google form will be sent out that serves as a ballot. Vote for a Chair/Vice-Chair by Friday, July 17.

Per the SAC handbook primary members and government members are allowed to vote. Ellen encouraged primary members to have discussions with the alternate members before voting.

### **Draft Management Plan Review – Ellen**

Four subcommittees (Resource Protection, Research, Education and Outreach, and Tourism and Economic Development) were developed after the last SAC meeting. The DMP is a high level planning document. Many came up with specific activities. Subcommittee representatives presented the following:

- Resource Protection (Jeanie Gleisner, Ray Tucker, Joe Zarzynski, Ken Kozin and Shane Broadwell). Jeanie – subcommittee proposed an overarching goal to strengthen resources in Lake Ontario through resource specific initiatives and compliance with sanctuary regulations, while increasing public access. Threats to the maritime heritage resources might include artifact disturbance/removal, diving practices, anchors and grappling hooks and potential damage from tethered systems (ROV). Three strategies were identified:
  - Assess, evaluate, and plan for uses within the sanctuary
  - Ensure compliance with sanctuary regulations and other state and federal laws
  - Increase and encourage access and responsible use of sanctuary resources by fostering greater awareness among recreational users.
- Research (Becky Shuford, Ed Mervine, Janet Marsden and Dennis McCarthy). Ed introduced Maddie, NOAA to report out. Maddie – the subcommittee did a great job bringing ideas and plans to the table. Overarching goal is to protect the sanctuary resources and maritime landscape by inventorying, locating, documenting, assessing, managing, and interpreting the

sanctuary's archaeological, historical and environmental resources. Four strategies were identified:

- Characterize the sanctuary's underwater cultural resources and cultural landscape features
  - Research the relationship between, and context of, underwater resources and regional culture and history, including indigenous cultural and activities; describe the Maritime Cultural Landscape and heritage of shipwrecks
  - Develop partnerships with local, state, and national, international researchers and organizations to enhance sanctuary research programs and support broader Great Lakes conservation efforts
  - Develop citizen-science research programs and educational opportunities.
- Education and Outreach (Bill Crist, Bob Morgan). Bill and Bob – subcommittee proposed innovative and technology-driven, creative, authentic, and place-based education and outreach opportunities that promote understanding, appreciation, and involvement in the protection and stewardship of the sanctuary resources, Lake Ontario, the Great Lakes and the ocean. Three strategies were identified:
    - Increase knowledge and awareness of sanctuary resources, Lake Ontario, the Great Lakes, and the oceans through education programs
    - Increase awareness and knowledge of sanctuary resources, Lake Ontario, the Great Lakes and oceans through outreach programs
    - Enhance sanctuary communications to create greater awareness.
  - Tourism and Economic Development (Jay Matteson/Corey Fram). Jay – Overarching goal is to create job opportunities and strengthen financial well-being for existing hospitality, tourism, and other businesses; create opportunities for new businesses; and increase economic activity in local communities by improving local economies and quality of life as a result of the sanctuary. Four strategies were proposed:
    - Identify hospitality, tourism and other business groups within the region and establish communications and working opportunities
    - Establish working relationships with economic development agencies and develop strategies to utilize the LONMS as a development asset
    - Establish relationships with local, regional, and state tourism agencies and chamber of commerce to develop strategies and access to enhance tourism opportunities as a result of the LONMS.
  - Ellen found it empowering of the work the subcommittees put together

### **Next Steps: SAC Feedback on Action Plans – Ellen**

#### **Guidance:**

- Concepts are more important than wordsmithing
- This is the idea phase!

#### **Options for SAC member feedback (by July 31)**

- Edit the word document and send to [lakeontario@noaa.gov](mailto:lakeontario@noaa.gov)
- Send comments to [lakeontario@noaa.gov](mailto:lakeontario@noaa.gov)

- Participate in subcommittee meetings

**Questions:**

- Has anyone talked with the New York State Office of Parks, Recreation and Historic Preservation concerning looking into their programs to identify and track cultural resources? **Ellen** – yes working with Daniel Mackay (State Historic Preservation Officer) and Nancy Herder.
- Is there any negative connotation in pointing out only the Onondaga Nation by name in Activity 1.4 of the education plan? **Ellen** – great point and yes we should be more expansive than that and I think the Haudenosaunee does incorporate more. There are more tribes that have an interest in engagement in Lake Ontario than the pictures shown in Maddie’s presentation.
- Will there be a budget for the activities and strategies once we begin? **Ellen** – we will end up putting a couple budget scenarios in our DMP. For anyone who works with budgets it will be less than satisfying and will be very broad. We don’t know what the sanctuary program’s budget will be, which is why the MP is adaptive. Gets more detailed as we get further into the implementation and towards designation. At this point there will not be a detailed budget.
- What is the boundary now? I believe the area designated for the sanctuary is part of the Onondaga Historic Land. This should be verified and applied accordingly. **Ellen** – for the boundary we presented the two boundaries at the last meeting. The first option is the original nomination in eastern Lake Ontario, NOAA is not sure about including HMS Ontario in this option. The second option was going into the St. Lawrence River stopping at the Jefferson County border. Based on some of your feedback we are considering including the *Keystorm* and the *America* which are in St. Lawrence County. Phil Church and I had a call with Ruth Doyle who is the St. Lawrence County administrator and then I had a call with the planning director. This is new to them. They were not part of the original nomination process. From a resource perspective there is value in including these two significant shipwrecks in the St. Lawrence River boundary option. It is uncertain at this point whether that will be in our proposal.
- Has the expanded boundary been announced to the public? **Ellen** – given that SAC meetings are public meetings this would be the only time we talk about it. When we publish our draft Environmental Impact Statement (EIS) that is when it becomes officially public. We have to get concurrence from within NOAA and also the State of New York as our co-manager about our approach. When we present this to you we are looking for your feedback that helps inform us on how best to move forward. Cannot emphasize enough we have no decisions on any of this. **Joe Hoyt** – although we haven’t done a press release regarding the boundary or including the St. Lawrence we haven’t been hiding it either. This is part of our discussion. In fact, St. Lawrence County did a press release and some articles about this. It’s not hidden but it would be pre-decisional for us to make a formal press release other than having these open public meetings.

Comments in the chat box in GoToWebinar:

- The original seven tribes are The League of Nations
- Wrecks would be excellent to include if we can manage. The creation of the St. Lawrence Seaway created a new underwater landscape that may have more relevance to St. Lawrence County

- **Ellen** – there was a comment about the Onondaga and the land. Couple of comments. Our jurisdiction is limited to water so we don't go on land. Not a satisfying answer but NOAA does offer up and engage in government to government consultation with the Nation. We have offered that to the seven federally recognized tribes with historic interest in Lake Ontario and we are going to have our first official government to government consultation with the Onondaga in a couple weeks. This is something that we (NOAA) take very seriously. **Joe** – We are looking to do formal engagement with the Haudenosaunee to do a tribal landscape. We have to do the formal consultation first because ideally the landscape assessment would involve them. It has to be their voice and their input. The kickoff to those discussions would be the formal consultation.
- **Ellen** - Oswego River came up before about whether we would include it in the boundary. We would do interpretation of activities on the river rather than include it in our boundary. **Joe** – all these things are open for discussion amongst the council. Our initial thought was because the Port Authority controls Oswego Harbor and it's a very significant commercial waterway, those areas would be excluded, so it wouldn't be directly connected. However, we would be able to do interpretive programming as part of the cultural landscape. **Bob Morgan**– The Port of Oswego would not be included in the boundary? **Ellen** – yes that is what we are suggesting.
- **Dennis** – Would the federal anchorage be part of the sanctuary? **Ellen** – we are looking into that. We need to have a better understanding and talk to the agency that sets those up.
- Would the Seaway be part of the sanctuary (seaway)? **Ellen** - I reached out to the Seaway Corporation and need to get a better understanding of their jurisdiction. We don't know everything we need to know yet in order to make our recommendations. It gets more complicated managing shipwrecks in the seaway.

#### **Next SAC Meeting - Ellen**

Next meeting will be scheduled after the new chair and vice-chair are in place. We will expect to continue working with you on the DMP element. We will also come back to you with ideas regarding the boundary options. We are continuing to work on the documents and we are pressing forward.

#### **Public Comments: None**

Meeting adjourned at 8: pm.

#### **Next Meeting Wednesday, August 12 6 - 8 pm.**

Attendees:

NOAA/ONMS:

Ellen Brody, Great Lakes Regional Coordinator  
 Eric Buck, Policy Analyst  
 Katie Denman, National Advisory Council Coordinator  
 Sophie Godfrey-McKee, Policy Analyst  
 Russ Green, Regional Coordinator

Joe Hoyt, National Maritime Heritage Coordinator  
Jessica Kondel, Director, Policy & Planning Division  
Edward Lindelof, Senior Policy Analyst  
Richard Mannix, Attorney  
Pam Orlando, LONMS Advisory Council Coordinator  
Madeline Roth, Maritime Archaeologist  
Ryan Shea, Socioeconomic Analyst  
Julia Snouck-Hurgronje, Senior Policy Analyst

Advisory Council:

Brad Broadwell, Alternate, Economic Development  
Pamela Caraccioli, Alternate, Education  
Philip Church, Member, Oswego County  
Bill Crist, Member, Education (Chair)  
Dale Currier, Member, Recreational Boating  
Nathan Emmons, Alternate, City of Oswego  
Peter Evans, Alternate, Tourism  
Corey Fram, Member, Economic Development  
Susan Gately, Alternate, Maritime History & Interpretation  
Greg Gehrig, Member, Recreational Fishing  
Jeanie Gleisner, Member, Economic Development  
Robert Hagemann, Member, Jefferson County  
Ben Heckethorn, Alternate, Education  
Robert Humphrey, Member, Education  
Jim Kennard, Member, Divers/Dive Clubs, Shipwreck Exploration  
Ken Kozin, Alternate, Divers/Dive Clubs, Shipwreck Exploration  
Stephen Lynch, Member, Cayuga County  
Dennis McCarthy, Member, Maritime History & Interpretation  
Kathi McCarthy, Alternate, Citizen-at-Large  
Daniel Mackay, Alternate, New York State  
Katie Malinowski, Member, Citizen-at-Large (Vice-Chair)  
Jay Matteson, Member, Economic Development  
Ed Mervine, Member, Shoreline Property Owner  
Robert Morgan, Member, Citizen-at-Large  
Mercedes Niess, Member, Maritime History & Interpretation  
Rebecca Shuford, Alternate, New York Sea Grant  
Mark Slosek, Alternate, Recreational Boating  
June Smith, Alternate, Economic Development  
Michael Snyder, Member, New York State  
Amy Tressider, Member, Port of Oswego Authority  
Ray Tucker, Alternate, Divers, Dive Clubs & Shipwreck Exploration  
Dave Turner, Alternate, Oswego County  
David White, Member, New York Sea Grant  
Christine Worth, Alternate, Wayne County  
Joseph Zarzynski, Alternate, Maritime History & Interpretation

Public:

None